### FEDERAL ELECTION COMMISSION

Nick Maietta

Naples, FL 34108

Complainant

V.

MUR # 6784

Lizbeth Benacquisto Ft. Myers, FL 33901 (239) 338-2570

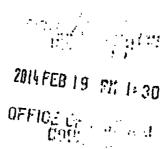
330 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100 (850) 487-5030

and

Lizbeth Benacquisto for Congress 610 S. Boulevard Tampa, FL 33606 2014 FEB 19 PH

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	Sample Affidavit
	State of Horida ) State of Collier ) State of Collier )
	County of Collier
	Before me, the undersigned notary public, this day, personally, appeared Micholas Maretto me known, who being duly sworn according to law, deposes the following:
	(Signature of Affiant)
	Subscribed and sworn to before me this 18th day of February, 2014.
_	Notary Public
_	My Commission Expires:
	LISA GALLAGHER  Notary Public, State of Florida  Commission# EE 17:1481  My comm: expires Feb. 20, 2016



### **COMPLAINT**

Complainant files this complaint under 2 U.S.C. § 437g(a)(1) against State Senator Lizbeth Benacquisto and the Lizbeth Benacquisto for Congress Committee for violations of the Federal Elections Campaign Act (FECA or The Act), as described below.

### A. FACTS

Complainant Nick Maietta is a Citizen of the United States, a resident of Florida, and a resident of United States Congressional District 19.

State Senator Lizbeth Benacquisto ("Benacquisto") is a member of the Florida Senate. Lizbeth Benacquisto for Congress is the principal campaign committee of Senator Lizbeth Benacquisto in her campaign for election to the United States House of Representatives. Lizbeth Benacquisto lives in U.S. Congressional District 19, and her current Florida State Senate Seat overlaps U.S. Congressional District 19 in Lee County Florida.

Former U.S. Congressman Trey Radel was arrested in October of 2012 for purchasing cocaine from an undercover DEA agent. Florida Governor Rick Scott and organizations within the Florida GOP called for Congressman Radel's resignation. Trey Radel represented Florida U.S. House of Representatives District 19. The result was that Congressman Radel was viewed as a weak incumbent to retain his District 19 congressional seat. Republican challengers began to organize support to challenge Radel.

State Senator Lizbeth Benacquisto was one of the Republican challengers who began to organize her congressional campaign to challenge for the seat. On December 30, 2013, Benacquisto purchased the website domain www.lizbethforcongress.com, which would later be used as the primary website domain for her congressional race, through a proxy service.

Thomas LePine filed to run for Florida State Senate against Benacquisto on 1/2/2014. LePine previously filed to run for state senate in 2012, however, in 2012, Lepine never completed the required paperwork to run. LePine never campaigned nor appeared on the ballot in 2012. LePine's 2012 campaign activity was limited to a check in the amount of 1,781.82—a check that was ultimately not accepted by the Florida Division of Elections. The exact same day (1/2/2014) Benacquisto paid \$167,500 to McLaughlin & Associates. The \$167,500 that Benacquisto spent with McLaughlin & Associates went toward TV and radio advertising throughout Congressional District 19.

Federal Campaign finance laws prohibit special interest-corporate contributions to be raised by the as all contributions are required to come from individuals. Federal election law does not permit candidates to spend non-federally raised money on their federal election. The TV advertisement purchase was alleged to be for Benacquisto's State Senate Race. Many media outlets in Congressional District 19 suggested that the ads were intended to boost Benacquisto's name identification and aid her in a congressional election. Many specifically questioned why Benacquisto would spend \$167,500 on for a state senate race to be held in August of 2014—when no viable opponent filed to run against her. Despite the media allegations, to date there has been no official investigation into Benacquisto's campaign finances or media expenditures.

The TV advertisement in question featured Benacquisto in a generally positive light. The advertisement made no mention of any state initiatives that Benacquisto would pursue as State Senator. The ad did not 'by voice' mention that Benacquisto was running for the Senate. The only indication in the TV advertisement that Benacquisto was running for the State Senate and not the U.S. Congress was the disclaimer which appeared only in print at the end of the commercial. The ad made no mention of the actual voting date of the state senate election. These advertisements aired throughout the month of January TV in Congressional District 19 through early February. When asked about the advertisements, Benacquisto stated, "I think it was allowable by law... what the FEC allows you to do as a deliberative measure and we did that."

Trey Radel officially resigned from office on January 27th, 2014. Lizbeth Benacquisto traveled to Washington DC and continued to gather support for her congressional race. Benacquisto filed her Congressional Campaign Committee, "Lizbeth for Congress" on February 4, 2014. Benacquisto announced her official candidacy on February 7, 2014 in Fort Myers, Florida. Also on February 7, 2014, Benacquisto took her political candidate Facebook page which was entitled 'Benacquisto for State Senate' and changed the name to 'Benacquisto for Congress'. The Facebook page, which was labeled as 'political' had over 26,000 likes and hundreds of followers when it switched instantaneously from Benacquisto's state senate page to her congressional campaign page.

Shortly thereafter, Benacquisto began running new TV advertisements promoting her congressional campaign. The television advertisements featured the exact same images, locations, and people that were featured in her state senate campaign commercials which aired just days before.

"The pictures on her congressional campaign website - from her clothes to the people she's talking to - are just about identical to what was seen in her TV commercials for her state senate campaign.

An expert in the area of campaign finance tells Fox 4 if the funds from her state campaign were used to pay for the same images in her federal campaign, that could be a problem.

"Federal law requires that any candidate running for federal office not accept any transfers of money or any assets from a state campaign run by that same individual," says Paul Ryan from the non-partisan and non-profit Campaign Legal Center.

He explains the law is very clear about this with candidates.

"They really need to keep money that they've raised and used for state office campaigns separate form any federal office campaigns," says Ryan.

"She was navigating thru the gray," he says of Benacquisto's ads that ran before she declared her candidacy for Congress.

"I think federal election laws are very black and white," he adds."

In her previous races, Benacquisto committed and was found guilty of committing 105 election law violations.

### D. REQUEST FOR INVESTIGATION

Benacquisto, through her expenditure of state campaign funds on goods and services which would later be used in her federal campaign, violated 11 CFR 110.3(d). Furthermore, her failure to file within 10 days following the expenditure of \$1000 on her Federal campaign falls under the purview of 11 CFR 102.1(a) and 11 CFR 102.1(d). Therefore, I respectfully request that the Federal Election Commission undertake an investigation of Benacquisto's expenditures in order to show that no state funds were misallocated or commingled with those of her Federal campaign, and that her filing was made within the proper time frame following such expenditures.

### E. LEGALARGUMENT

1: The appropriation of state campaign funds for the direct and intentional benefit of a Federal campaign falls under the purview of a "transfer from a nonfederal to federal campaign."

11 CFR 110.3(d) Transfers from nonfederal to federal campaigns. Transfers of funds or assets from a candidate's campaign committee or account for a nonfederal election to his or her principal campaign committee or other authorized committee for a federal election are prohibited. However, at the option of the nonfederal committee, the nonfederal committee may refund contributions, and may coordinate arrangements with the candidate's principal campaign committee or other authorized committee for a solicitation by such committee(s) to the same contributors. The full cost of this solicitation shall be paid by the Federal committee.

### A) TV and Radio Expenditures

Benacquisto, as evidenced by her expenditures filings with the Florida Department of State Division of Elections (Exhibit 1), used funds designated for her state senate campaign for the direct benefit of her federal campaign.

Benacquisto with no viable opponent spent \$167,500 dollars on TV and radio commercials with state campaign funds in January of 2014 which were intended to benefit her federal congressional campaign.

In early January, Benacquisto made it known in the community, Tallahassee, and in DC that she was planning on running for U.S. Congress. However, Benacquisto was unable to spend from her state campaign funds because the contributions collected were from corporate, special interest, and political action committees. Benacquisto needed cover to spend from her state account on her congressional race but had no opponent in her state race to justify any meaningful media spending.

Conveniently, on 01/02/14, Thomas LePine filed to challenge Benacquisto for her state senate seat. Also conveniently, the exact same day as Republican primary candidate Thomas LePine filed a Statement of Candidacy (Exhibit 2) with the Florida Department of State Division of Elections, Benacquisto hired McLaughlin & Associates to the tune of \$167,500 for Media Advertising.

This was not the first time that Benacquisto was involved with LePine. LePine filed to run and closed out the primary for Benacquisto in 2012 as well. However, LePine failed to qualify as a candidate and never appeared on the ballot in 2012, allowing Benacquisto to run unopposed in a closed primary in 2012. Benacquisto used the innocuous state candidate LePine as a justification to run TV and radio advertising for the sole purpose of improving her name identification in the congressional district.

### B) Website Domain

The website for Benacquisto, LizbethForCongress.com was registered as a domain name on 12/30/2013 (Exhibit 3). LizbethforCongress is the primary website actively used by Benacquisto's congressional campaign. This domain was registered in advance of her filing or formally declaring her candidacy by nearly a month. An investigation would, no doubt, reveal that Benacquisto had contracted to begin construction of the website well before she officially filed or declared her candidacy. The domain was registered just four days prior to Benacquisto allocating half her state senate account on TV and radio advertising to bolster her name identification. It is clear that these actions are all a part of the same effort—to effectuate a congressional campaign using state funds. While basic logic and financial shrewdness would prevent a State Senator from pursuing this course of action, federal political strategy would certainly encourage it.

Also troubling, in Benacquisto's 2/04/14 filing with the Federal Election Commission (Exhibit 4), Benacquisto listed "none" under the section designated for the Committee Web Page URL. If Benacquisto's political committee had no web page, then why was LizbethforCongress.com live on 2/3/14, one day prior to the filing which failed to specify the aforementioned website? Either this was a clerical error or a clear and intentional misrepresentation.

If Benacquisto had no intention of running for Congress, there would have been no reason to register a domain name 3 days prior to the \$167,500 expenditure to McLaughlin & Associates supposedly in the name of her State Senate reelection campaign. Given that Benacquisto currently uses LizbethforCongress.com as her principal domain for her Federal campaign, and it was registered on 12/30/13, there is an obvious impropriety to Benacquisto's course of action.

### C) Transfer of Value

In the FEC Advisory Opinion 1989-4, the Commission states that any use of state committee assets by a federal committee requires that the latter make payment to the former for the "usual and normal charge" for such assets in the market where ordinarily sold. Based on this opinion, Benacquisto must show that the proper value of her photography, mailing lists, volunteer lists, computers, and any media service expenses such as website design/management and social media was paid from her Federal campaign to reimburse the expenditures that were made from her state campaign fund. Given the suspect timing of her website registration, her significant expenditure of state funds on media advertising, as well as her Statement of Candidacy filing, it is imperative that Benacquisto show that she took the proper steps to ensure that any value bestowed upon her Federal campaign from her state campaign was properly accounted for. In the event that no reimbursements were made, Lizbeth for Congress would essentially be unjustly enriched.

### a. TV Commercials

The TV commercials that aired after Benacquisto formally announced her candidacy bore a striking resemblance to those that aired in her state senate campaign just days before. The same images, people, places, even clothing were shared between commercials. If the content of these commercials was paid for by the state senate campaign then at the very least, a full accounting is required to ensure that Benacquisto's federal campaign did not improperly benefit from her state campaign.

### b. Facebook

The abrupt switch of Benacquisto's Facebook website from one purporting to represent her State Senate career to one advocating for her election to Federal office represents a transfer of value. Benacquisto has paid tens of thousands of dollars from her state account to aid in the management of her social media campaigns since 2010. Benacquisto's Facebook page represented a dynamic way to reach voters for her senate race. Since Benacquisto likely spent state funds on the creation and maintenance of her social media accounts, some accounting must have been made that shows that the "usual and normal charge" for these assets was paid from her federal campaign funds to her state campaign account.

2: The failure to file as a political committee within 10 days following the spending of state campaign funds on photography, social media, and website creation/management later appropriated for use in a Federal campaign is improper.

### 11 CFR 102.1(a) & (d)

- (a) Principal campaign committees. Each principal campaign committee shall file a Statement of Organization in accordance with 11 CFR 102.2 no later than 10 days after designation pursuant to 11 CFR 101.1. In addition, each principal campaign committee shall file all designations, statements and reports which are filed with such committee at the place of filing specified at 11 CFR part 105.
- (d) Other political committees. All other committees shall file a Statement of Organization no later than 10 days after becoming a political committee within the meaning of 11 CFR 100.5. Such statement(s) shall be filed at the place of filing specified at 11 CFR part 105.

At the very least, Benacquisto's procurement of services for her "State Senate campaign" in December that would later be used for her Federal campaign in January/February amount to a violation of the aforementioned statute, as she had not registered as a political committee until 2/4/14. Given that no web page was listed in the filing on this date, Benacquisto must have spent funds from the state coffer on media work that would later make its way onto her website.

Given that Benacquisto had 10 days from the alleged federal-related expenditures to register a political committee, Benacquisto's grace period would begin on January 23. Furthermore, since the latest possible date that Benacquisto can be shown to have intent to run is December 30 – that will be the end date to the range. In that time period, Benacquisto spent \$178,903.684 – meaning that less than .9% of those expenditures must have been spent on Benacquisto's federal campaign in order to show that Benacquisto should have filed earlier than 02/04/14 to be compliant with Federal election law. Benacquisto must account for the expenditures spent during this time period to show that no funds were improperly allocated to her federal campaign.

### F. CONCLUSION

Given the totality of the information contained in this complaint, Benacquisto owes a duty to the Federal Election Commission and to the voters of the 19<sup>th</sup> Congressional District of Florida to show that any value transferred from her state funds to her federal campaign was properly accounted for, and that no state funds were misallocated or commingled. Furthermore, in the event that expenditures in the amount of \$1000 or more were spent on her federal campaign prior to her filing on 2/4/14, Benacquisto must show that no such expenditures took place prior to 10 days before that filing (1/23/14).

FEC FORM 1

## STATEMENT OF ORGANIZATION

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# STATEMENT OF CANDIDATE

(Section 106.023, F.S.) (Please print or type)

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Signature of Candidate

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Date

Each candidate must file a statement with the qualifying officer within 10 days after the Appointment of Campaign Treasurer and Designation of Campaign Depository is filed. Willful failure to file this form is a first degree misdemeanor and a civil violation of the Campaign Financing Act which may result in a fine of up to \$1,000, (ss. 106.19(1)(c), 106.265(1), Florida Statutes).



### Campaign Expenditures

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### After Rep. Radel's cocaine bust, a Connie Mack comeback?

### @MarcACaputo

Shortly after Congressman Trey Radel's cocaine bust in DC went viral, the inevitable speculation about the future of his seat started and inevitably settled on one person in particular: Former U.S. Rep. Connie Mack, who once held the Fort Myers seat.

Apparently, a few reporters called Mack's political team, which didn't really knock down the speculation with this statement that had political insiders buzzing after it was blasted out:

FORT MYERS - In response to questions that he has received this evening, former Congressman Connie Mack issued the following statement regarding Rep. Trey Radel.

"This is undoubtedly a very difficult time for Trey and his family and I'm sure all of us in Southwest Florida are keeping them in our thoughts and

"It is important that we all appreciate the very personal nature of Trey's situation and understand that it is premature to respond to or consider political questions at this time."

It should be noted that Mack endorsed Radel, so there are no hard feelings apparently there. However, that might not be the case with some of Radel's opponents in the GOP primary that included Radel, Chauncey Goss and former state Reps Paige Kreegel and Gary Aubuchon.

Mack had left his congressional seat in a tough and failed bid last year against Democratic Sen. Bill Nelson, who won the post after Mack's father and namesake retired from the U.S. Senate in 2000.

Posted by Marc Caputo at 6:35 AM on Wadnesday, Nov. 20, 2013 In Connie Mack |

\* You can follow this conversation by subscribing to the comment feed for this post.

The comments to this entry are closed.

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Prior to State Senator Lizbeth Benaquisto formally announcing that she will run for Congress to replace Trey Radel, who resigned after being caught buying cocaine, Benacquisto was up in Washington, D.C. trying to align support for her upcoming campaign, even though she had not yet to announced her interest in

This is problematic since it is perceived that she started spending the war chest she has collected for her state senate seat to build name ID for the Congressional race. Federal Campaign finance laws

prohibit special interest-corporate contributions as all contributions MUST come from individuals.

However, state campaign law differs from federal campaign law in that she is permitted to collect checks from lobbyists, corporations, & special interest for her state senate race. Even more problematic to some is the belief that she can now twist the arm of every business, person, or special interest that has issues before the legislature for campaign contributions for the congressional seat.

It will be interesting to see if she abandons her duties in the state senate to campaign for Congress as the special election will pit her desire to campaign against her duties during the legislative session.

Before Benecquisto jumped in the congressional race, the Republican Party of Florida had already spend party money to defend Benecquisto from attack ads originating from a super PAC that is supporting her Republican primary opponent, Paige Kreegel. RPOF attorneys had sent letters to local TV stations asking them to remove the super PAC's ads calling out Benacquisto for spending special interest dollars to build name ID for Congressional race.

About a week or so ago, Benecquisto inexplicably began spending her State Senate campaign dollars in an effort to promote herself, a full eight months before she faces re-election. She dropped \$40,000 in an ad buy prior to the Radel resignation.

Benacquisto's ads, meanwhile, added fuel to the fire - which was quickly dampened when a new GOP Senate opponent emerged. Thomas LePine, retired after a career in mental health and education, is a political newcomer. But his presence also provided cover for the Benaquisto ads, which talk about Benacquisto's conservative values and support for seniors and veterans. The announcer's voice in Benacquisto's ads doesn't mention any particular office, but a closing shot cites the Florida Senate.

Benacquisto, one of the Senate's top fund raisers, has about \$492,000 in her Senate account, but it can't be used for a congressional race. Before LePine entered the race, some wondered why an unopposed senator would spend ad money, unless it was to develop name ID for a different face.

The latest turn in this back-and-forth between Benacquisto and the super PAC, was that the RPOF had sponsored advertising on behalf of Benacquisto, Benacquisto allegedly had the RPOF spending money

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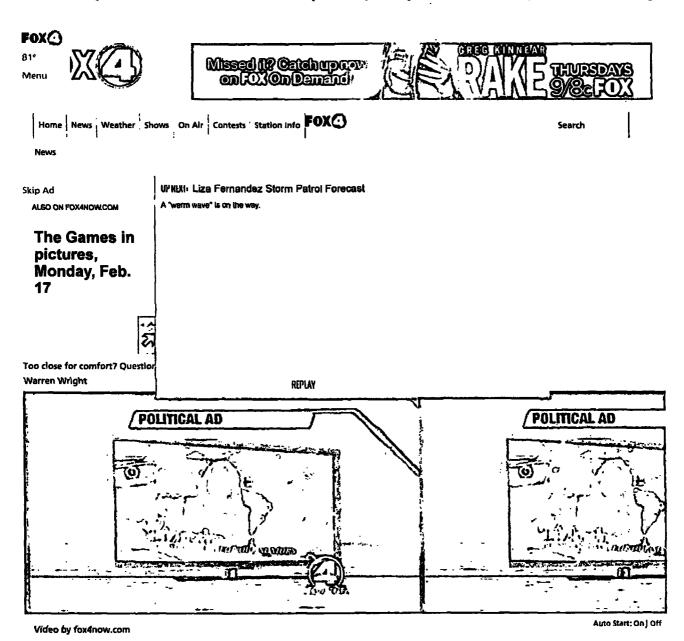
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# Too close for comfort? Questions about candidate's simultaneous campaigns



CREATED Feb. 5, 2014

FORT MYERS, Fla. - More questions tonight about one of the congressional candiates running to replace disgraced Republican Trey Radel.

Radel resigned from Congress last week amid continuing controversy over his cocaine conviction.

Fellow Republican Lizbeth Benacquisto is now running for the District 19 seat -- which represents all of Lee county and coastal Collier county in the U.S. House of Representatives.

She currently represents part of Southwest Florida in the state senate in Tallahassee.

She also running for re-election for that state office.

The law says she has to keep the money for both campaigns separate.

Too close for comfort? Questions about candidate's simultaneous campai...

But Fox 4 is finding some of the images used in both campaigns look identical and that's raising questions about whether there is any financial overlap between the campaigns.

It all started when Benacquisto started running political TV ads touting her image last month - before she joined the race for congress.

At the time, she said the ads were only for her state senate re-election campaign.

A PAC, whose president supports a Republican rival for the congressional seat - Paige Kreegel - began airing attack ads - accusing Benacquisto of skirting campaign finance rules.

The PAC claims Benacquisto was essentially running ads with eye toward getting voters to support her for the congressional seat -- while technically claiming her ads were for her state senate re-election bid.

Now that Benacquisto has officially joined the race for Radel's old seat, images on her newly revealed congressional campaign website have only stoked the flames of the controversy.

The pictures on her congressional campaign website - from her clothes to the people she's talking to - are just about identical to what was seen in her TV commercials for her state senate campaign.

An expert in the area of campaign finance tells Fox 4 if the funds from her state campaign were used to pay for the same images in her federal campaign, that could be a problem.

\*Federal law requires that any candidate running for federal office not accept any transfers of money or any assets from a state campaign run by that same individual, \* says Paul Ryan from the non-partisan and non-profit Campaign Legal Center.

He explains the law is very clear about this with candidates.

"They really need to keep money that they've raised and used for state office campaigns separate form any federal office campaigns," says Rvan.

"She was navigating thru the gray," he says of Benacquisto's ads that ran before she declared her candidacy for Congress.

"I think federal election laws are very black and white," he adds.

Though PAC attacking her has raised questions about her, there's no evidence to show Benacquisto has actually done anything against the rules.

Fox 4 has requested she explain the timing and financing of the identical images seen in both campaigns.

If, for example, her state senate campaign paid to have the images made, she will have done nothing illegal if her federal campaign reimburses the state campaign for using the images on her congressional campaign website.

Her office has not responded yet to Fox 4's inquiries about this issue.

Money aside, Benacquisto seems to at least be mingling information between the campaigns.

On her website for her state senate campaign, she talks about her run for federal office - providing a link to the congressional campaign website.

Even if that's legal, we're told it could still affect her image in voters' eyes.

"It raises questions about weather she is taking adequate care to keep her state campaign, if there's one ongoing, completely seperate, as the law requires, from her federal campaign," says Ryan.

Benacquisto is one of a number of Republicans running for the seat.

The others are Curt Clawson, Michael Dreikorn, Mike Giallombardo, Mike Gibens, Paige Kreegel and Timothy Rossano.

The winner of the special election primary - to be held on April 22nd - will likely face Democrat April Freeman and Libertarian Ray Netherwood in the special general election to replace Radel on June 24th.

You must register to vote by March 24th to vote in the April 22nd primary.

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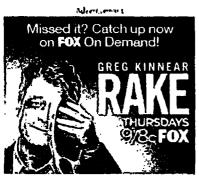
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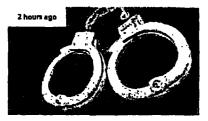
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